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### Strategies for Enhancing Water Security in Iran's Agricultural Sector 1 2

### under Climate Change

# Majid Gholami<sup>1</sup>, Bahareh Heidary<sup>1\*</sup>, Maryam Afkhami<sup>1</sup>, and Mohammad Ali Kiani<sup>2</sup>

### **Abstract** 4

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The issue of climate change and its associated water security challenges has become a growing 5 concern for Iran, particularly in its agricultural sector. Increasing population, rising demand for 6 agricultural products, and the need for food security exacerbate these challenges. This study 7 highlights the risks posed by reduced precipitation, rising temperatures, and inefficient water 8 management practices, including heavy reliance on groundwater and outdated irrigation 9 10 systems. It emphasizes the urgent need for modern irrigation technologies, such as water recycling (NEWater), and robust governance reforms to improve water use efficiency, analyzed 11 through the HES framework. The study concludes that adopting a comprehensive, long-term 12 strategy, incorporating technological innovations, localized water management practices, and 13 enhanced governance, can mitigate the impacts of climate change and ensure the sustainable 14

**Keywords:** Agriculture, Climate change, HES analysis, Iran, NEWater, Water security. 16

### 1. Introduction

It is undeniable that climate change and water security are fundamental global challenges for sustainable development and human security. Water is essential for life and is a crucial aspect of the goals and challenges of sustainable development. Moreover, climate change can exacerbate water tensions and lead to a scarcity crisis, provoking both positive and negative shifts globally (Zhou et al., 2021). Scholars, including Hosea (2022), have documented the impact of these twin challenges on human security and development. In Iran, these challenges are further intensified by multiple vulnerabilities, such as population growth, poverty, governance deficiencies, and the effects of economic sanctions (Farzanegan & Habibpour, 2017; Pourezzat et al., 2018; Shahriyari, Amiri & Shahryari, 2018; Abdoli, 2020). Similarly, Biswas and Tortajada's (2022) study on the estimated economic losses caused by climaterelated disasters shows that economic losses as a percentage of GDP are significantly higher for low-income countries compared to high-income countries. This disparity may exacerbate inequality both between rich and poor nations and within low- and middle-income countries

use of water resources in Iran's agricultural sector.

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31	(Biswas & Tortajada, 2022). Reports from Iran indicate that a 1% increase in the temperature
32	across the country's provinces could lead to a $0.12\%$ decrease in GDP growth, contributing to
33	a climate-induced reduction in Iran's overall economic growth (Salehi Komroudi &
34	Abounoori, 2019).
35	The escalating population growth in Iran presents significant challenges, particularly in
36	meeting the increasing demand for essential resources such as food, water, and energy.
37	With the population projected to reach 200 million by 2050, the strain on existing
38	resources will intensify, further complicating efforts to tackle climate change. As the
39	population grows, pressure on agricultural systems to produce more food increases,
40	leading to higher water consumption and energy use. In the context of climate change,
41	this demand becomes even more critical, as rising temperatures and decreasing
42	$\label{precipitation} \textbf{precipitation threaten the availability of these vital resources.} \ \textbf{Moreover, the relationship}$
43	between climate and agriculture is inherently bidirectional. Human activities,
44	particularly intensive agricultural practices, contribute to greenhouse gas emissions,
45	accelerating climate change. In turn, these climatic shifts exacerbate agricultural
46	vulnerabilities by increasing water requirements, reducing crop yields, and diminishing
47	overall productivity. This reciprocal relationship highlights the need for sustainable
48	solutions that address both climate change mitigation and adaptation in the agricultural ${\bf r}$
49	sector.
50	The growing emphasis on sustainable pathways toward improving water security led Gray and
51	Sadoff  (2007)  to  define  water  security  as  "the  availability  of  an  acceptable  quantity  and  quality  define  water  security  and  define  water  security  and  define  def
52	of water that is essential to health, livelihoods, ecosystems, and production, and at the same
53	time the extent of the risks that water poses to people, the environment, and the economy."
54	This definition underscores that water is not only vital for human survival but also serves as
55	the economic foundation for millions of enterprises, farms, power plants, and industries, all of
56	which rely on dependable water quality and availability (Gunda et al., 2019).
57	In this regard, some researchers argue that the scope of social challenges in achieving and
58	maintaining sustainable water security is influenced by several factors, including: 1) the
59	hydrological environment, which is a natural heritage; 2) the socio-economic environment,
60	reflecting the economic structure and behavior of its actors, as well as the natural, cultural, and
61	political heritage; and 3) future environmental changes, notably climate change (Grey $\&$
62	Sadoff, 2007). Consequently, addressing water security concerns requires not only
63	policymaking, comprehensive planning, technological innovations, and sectoral collaboration

64	but also consideration of their profound impacts on both natural and social environments. Even
65	if complete water security cannot be fully achieved, policy instruments should be expanded to
66	enhance water security. These tools may include governance strategies, institutional reforms,
67	market-based approaches, adaptive capacity-building, and information exchange (World Bank,
68	2015; OECD, 2013; United Nations University, 2013).
69	Given the interconnectedness of these vulnerabilities and the dynamic nature of the challenges
70	Iran faces, managing these concerns becomes increasingly complex. By consuming natural
71	resources, we generate more greenhouse gases, which contribute to global warming and further
72	climate change through various pathways. These issues increase the range of secondary
73	problems that can seriously affect food production, energy needs, usage patterns, and water
74	management.
75	This has often been a recurring issue, where solutions to one problem can create significant
76	challenges in other areas. As such, it is essential to ensure that solutions deemed effective for
77	addressing one major problem do not create issues in other contexts. Instead of focusing solely
78	on isolated problems, it is crucial to develop solutions that consider and evaluate the
79	interconnected challenges.
80	This research fills a significant gap in the literature by exploring the interplay between
81	climate change and water security in Iran's agricultural sector—a topic that has received
82	limited scholarly attention. While existing studies often address climate change or water
83	security separately, this research uniquely examines their combined effects within the
84	context of Iran, focusing on the sector-specific challenges of agriculture. It identifies the
85	lack of localized strategies tailored to Iran's unique climatic, socio-economic, and
86	governance realities as a key research gap (Mansouri Daneshvar et al., 2019; Mirzaei et
87	al., 2019).
88	Additionally, the study highlights the underexplored potential of integrating recycled
89	water (NEWater) technologies into Iran's agricultural practices, drawing on
90	international examples such as those implemented in Singapore and Namibia (Tortajada
91	& van Rensburg, 2019). By doing so, it bridges the gap between global best practices and
92	local applicability. Furthermore, the research incorporates socio-economic and policy
93	dimensions, addressing gaps in the governance and planning frameworks that currently
94	hinder optimal water resource management in Iran (Jamali Jaghdani & Kvartiuk, 2021).
95	This comprehensive approach positions the study as a critical contribution to the
96	discourse on sustainable water management in arid and semi-arid regions.

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97	Climate change has had significant impacts on Iran, manifested in rising temperatures,
98	altered precipitation patterns, increased frequency of droughts, sudden floods, and
99	intensified dust storms. Over the past three decades, the average temperature in Iran has
100	increased by approximately 1°C per decade, with projections indicating a further rise of
101	2.6°C by the end of the century. This steady increase in temperature has accelerated
102	evaporation rates, exacerbating water shortages nationwide.
103	Precipitation patterns have also undergone significant shifts. Around 67% of climate
104	stations in Iran report decreasing annual rainfall, with regions in the northern and
105	northwestern parts of the country experiencing declines of up to 15% in yearly
106	precipitation. Conversely, short-term, intense rainfall events have increased in arid and
107	semi-arid regions, leading to flash floods. Recent data reveals that 50% of monitored
108	stations have recorded an increase in 24-hour maximum precipitation, causing
109	devastating floods that affect urban infrastructure and agricultural productivity (Salehi
110	et al., 2020).
111	Droughts have become more frequent and prolonged, impacting over 90% of the country
112	to varying degrees. Between 2001 and 2022, Iran saw an unprecedented reduction in
113	groundwater reserves, losing approximately 130 billion cubic meters, primarily due to
114	unsustainable agricultural practices. This decline has placed additional strain on food
115	security and rural livelihoods (Barati et al., 2023). These reductions in precipitation,
116	groundwater, and renewable resources underscore the urgent need for targeted climate
117	adaptation strategies. Addressing these challenges will require a multidimensional
118	approach that integrates advanced water management practices, effective governance,
119	and community-level interventions.
120	This article explores the challenges of climate change and water security in Iran's agricultural
121	sector, aiming to identify optimal strategies for managing water consumption in the face of
122	escalating climate change and water insecurity. As climate change is expected to result in
123	decreased rainfall and increased temperatures in the coming years, implementing effective
124	water management strategies in agriculture is crucial. To achieve this, the article first
125	introduces the concept of water security, followed by an examination of its implications within
126	the context of climate change in Iran. It then highlights the significance and extent of water
127	consumption in Iran's agricultural sector. Finally, the article discusses key strategies for
128	enhancing water resource management in the country.

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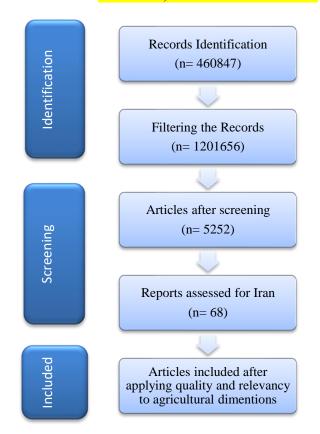
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131	This research adopts a comprehensive and innovative methodology to address the
132	challenges of water security and climate change within Iran's agricultural sector. A
133	qualitative approach is utilized, combining systematic review, discourse analysis, scenario
134	modeling, and stakeholder analysis to provide a multidimensional perspective.
135	During the data collection phase, both primary and secondary data are gathered from
136	various sources. A systematic review of academic articles and reports is conducted to
137	understand the relationship between human-environment systems (HES) and water
138	security in the context of climate change. In total, 68 articles were reviewed and analyzed
139	to understand the interplay between human-environmental systems (HES) and water
140	security in the context of climate change. with 22 of these specifically exploring how
141	human activities, such as agricultural practices, groundwater extraction, and governance
142	frameworks, affect environmental feedback loops and the sustainability of water
143	resources. The review also emphasizes the role of advanced irrigation technologies,
144	governance reforms, and climate-resilient agricultural practices in improving water
145	$security\ under\ changing\ climatic\ conditions.\ By\ synthesizing\ these\ perspectives,\ the\ study$
146	establishes the HES framework as a conceptual foundation for exploring adaptive,
147	resilient, and context-specific water resource management strategies. Additionally, semi-
148	structured interviews are conducted with experts in agriculture, climate change, and
149	water policy to gather specialized insights and indigenous knowledge. Quantitative and
150	statistical data—including temperature fluctuations, precipitation patterns, and
151	agricultural water consumption—are sourced from national and international
152	organizations, providing a solid empirical foundation for the study.
153	In the analysis phase, discourse analysis is applied to policy documents, academic
154	literature, and media reports, revealing patterns, contradictions, and thematic trends
155	related to water security and agriculture in Iran. Scenario modeling is employed to
156	simulate the impacts of climate change on water productivity and agricultural practices,
157	with projections for temperature increases and reduced precipitation. Moreover,
158	stakeholder network analysis examines the interactions and influence of key actors, such
159	as government agencies, farmers, and the private sector, to understand their roles in
160	water management.
161	The final stage of the research focuses on the development of practical and sustainable
162	solutions. A policy framework is proposed to optimize water resource management in

163	agriculture, emphasizing the adoption of advanced technologies, modern irrigation
164	systems, and water recycling methods such as NEWater. These solutions are validated
165	$through\ expert\ consultations\ and\ feedback\ from\ key\ stakeholders.\ To\ enhance\ resilience,$
166	adaptive decision-making tools are developed to assist policymakers in responding to
167	rapidly changing climatic conditions.
168	$This \ research \ is \ innovative \ in \ several \ ways. \ First, it \ integrates \ multiple \ analytical \ methods$
169	$to\ offer\ a\ holistic\ understanding\ of\ the\ challenges.\ Second, it\ bridges\ global\ best\ practices,$
170	such as NEWater technologies, with localized solutions tailored to Iran's specific context.
171	Third, it adopts a participatory approach by incorporating the perspectives and
172	interactions of various stakeholders. By addressing current challenges and proposing
173	forward-looking strategies, this study makes a significant contribution to the discourse
174	on sustainable water management in arid and semi-arid regions.
175	A scoping review is seen as a method for synthesizing evidence-based research, focusing
176	on identifying research priorities and gaps to inform policy reviews and future studies
177	(Hosea & Khalema, 2020). This approach allows complex issues or under-examined
178	topics to be treated as specific projects (Gutierrez-Bucheli et al., 2022). The scoping
179	review led to the compilation of grey literature, studies, and available online reviews on
180	"climate change," "water security," and "Iranian agriculture," sourced from Scopus and
181	$other  scholarly  search  engines.  Using  these  keywords,  the  search  revealed  460,\!847  articles$
182	related to climate change, of which 120,165 discussed both climate change and water. Of
183	these, only $5,252$ articles addressed the intersection of water security and climate change.
184	When focusing specifically on Iran, just 68 articles covered both climate change and
185	water security in the Iranian context. Furthermore, 24 of these articles incorporated an
186	agricultural dimension in their discussion of climate change and water security in Iran
187	$(See \ https://www-scopus-com). \ A \ purposive \ sampling \ technique \ was \ employed \ to \ ensure$
188	the inclusion of high-quality, contextually relevant studies. Articles were selected based
189	on their geographical focus on Iran, methodological rigor, and relevance to the themes of
190	$climate\ change,\ water\ security,\ and\ agricultural\ practices.\ Additionally,\ local\ studies\ and$
191	reports were incorporated to capture region-specific insights and challenges.

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**Figure 1.** Preferred Reporting Items for Systematic Reviews flow chart for the systematic literature review.

### 3. Results

### 3.1. Climate change in Iran

Temperature and precipitation are two of the most critical climatic parameters influencing food production in Iran. Among countries in West Asia, Iran is projected to experience a 2.6°C rise in mean temperatures and a 35% decline in precipitation over the coming decades (Mansouri Daneshvar et al., 2019). Evidence shows that Iran, like many other countries, has witnessed rapid warming in recent decades. Alizadeh-Choobari et al. (2017), using meteorological data from fifteen ground stations across Iran over a 63-year period (1951–2013), examined minimum, maximum, and daily near-surface air temperatures. Their findings indicated that annual minimum, maximum, and average near-surface air temperatures have all increased in most regions of Iran. Thus, it can be concluded that Iran, like most countries, has been warming rapidly over the past few decades. In particular, temperatures in many regions of Iran began to show a significant shift in the 1980s or 1990s, with average temperatures rising by approximately 1.2°C after these turning points (Alizadeh-Choobari & Najafi, 2017).

As a result of this warming, Iran has experienced a downward trend in annual precipitation.

The decrease in precipitation, coupled with rising temperatures, suggests that Iran has become

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245	indicate water scarcity and low productivity, with environmental and climate-related disasters
246	identified as the major concerns of participants—two of which are directly linked to climate
247	change (Maleksaeidi et al., 2021).
248	According to the Iran Meteorological Organization, the average surface temperature in Iran has
249	risen by 1 to $1.5^{\circ}\text{C}$ over the past 30 years, with an average increase of approximately $0.05^{\circ}\text{C}$
250	per year. Each 1°C increase in temperature results in a 5% to 7% rise in evapotranspiration.
251	Iran currently has around $106$ billion $m^3$ of renewable water, with $75\%$ lost to
252	evapotranspiration, 17% as runoff, and 13% percolating into aquifers. However, only 30% of
253	this renewable water is accessible, amounting to around 31 billion m³. Over the next 50 years,
254	annual precipitation is projected to decline from approximately $357$ billion $m^3$ to $218$ billion
255	m³. Groundwater and renewable water resources are expected to decrease significantly, from
256	$45.7$ billion $m^3$ and $106$ billion $m^3$ , respectively, to $8.64$ billion $m^3$ and $37.9$ billion $m^3$ . This
257	disparity between the projected 38.9% decline in precipitation and the 81% and 64% reductions
258	in groundwater and renewable resources indicates a future intensification of water scarcity
259	(Barati et al., 2023; Cline, 2007; Mansouri Daneshvar et al., 2019; Babaeian et al., 2015).
260	Figure 2 illustrates the predicted climate change scenarios.
261	The implications of this decline in precipitation, coupled with rising temperatures, cannot be
262	overstated. Water insecurity is becoming increasingly probable (Patrick, 2021). Consequently,
263	the effects of climate change on food production and the agricultural sector at large are
264	emerging as critical policy and security issues.

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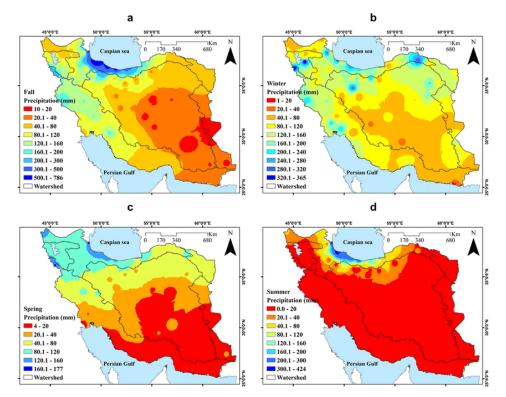


Figure 2. Long-term (2020 - 2050) mean precipitation in Iran (Behzadi et al., 2021).

### 3.2. Water Security in Iran

Water security is defined in various ways across cultural, academic, and practical contexts. At the Second World Water Forum in March 2000, held in The Hague, water security was characterized as the enhancement and protection of freshwater and coastal ecosystems, promoting sustainable development and political stability. It also involves ensuring safe and affordable water for all and protecting vulnerable populations from water-related hazards.

The Centre for Water Security defines water security as the ability of communities to maintain access to sufficient, quality water for human and ecosystem health, while efficiently protecting lives and property from water hazards (Centre for Water Security, 2014). Similarly, the United Nations (2013) emphasizes the importance of water security in ensuring sustainable livelihoods, promoting socio-economic development, preserving ecosystems, and ensuring stability. The UN's definition focuses on adequate water access to sustain livelihoods while safeguarding against pollution and water-related disasters.

Despite these varying definitions, they all aim to ensure access to safe and quality water for both social and economic needs. However, achieving consensus on water security at the transnational level remains challenging due to the lack of authoritative international legal frameworks and competing national interests. The diverse uses of water—along with the

285	$significance\ of\ local\ context\ and\ cultural\ perspectives\\further\ complicate\ this\ understanding.$
286	Consequently, a comprehensive approach to defining and achieving water security is essential.
287	The Middle East, situated in an arid and semi-arid region, faces significant water security
288	challenges exacerbated by the effects of climate change (Sowers, Vengosh, & Weinthal, 2011;
289	Lelieveld et al., 2012; Osman et al., 2017; Mansouri Daneshvar et al., 2019; Nazemi et al.,
290	2020). Researchers have linked drought-induced water scarcity to political unrest and social
291	instability, particularly in Syria (Kelley et al., 2015; Almer et al., 2017), as well as in
292	Afghanistan and Iran (Dehgan, Palmer-Moloney, & Mirzaee, 2014). Also, researchers
293	determined the water security indicators and the situation of water security in Iran and
294	their main watersheds (Zakeri et al., 2022). Several studies have examined the complex
295	interplay between water scarcity, drought, and conflict in the region, highlighting the potential
296	for water shortages to escalate tensions and trigger conflicts (Gleick, 2014; Michel, 2017;
297	Czulda, 2022).
298	Iran faces severe water shortages and significant climate change impacts, which are further
299	exacerbated by challenges in water management and increasing consumption (Danaei et al.,
300	2019; Mirzaei et al., 2019; Gürsoy & Jacques, 2014). Poor management practices, including
301	excessive groundwater extraction, dam overflows, and inadequate wastewater treatment, have
302	brought Iran closer to the brink of "water bankruptcy" (Mirzaei et al., 2019). These challenges
303	threaten national security, as rising water stress may heighten the potential for conflicts
304	(Farinosi et al., 2018).
305	Iran's agricultural self-sufficiency projects, initiated as a response to economic sanctions,
306	present a dilemma for water security. While these projects are essential for ensuring food
307	independence, they place significant strain on the country's renewable water resources due to
308	excessive consumption driven by heavily subsidized water use (Jamali Jaghdani & Kvartiuk,
309	2021). Policymakers must find a balance between achieving agricultural independence and
310	maintaining sustainable water use. This balance will require reforms that promote advanced
311	agricultural technologies, reduce water consumption, and optimize crop production.
312	Historically, water in Iran has been used for agriculture, industry, and domestic purposes.
313	Biswas and Tortajada (2022) argue that ensuring water security requires addressing the long-
314	term needs of all these sectors. This article reviews the historical context of water consumption
315	in Iran, focusing particularly on agricultural use and the role of climate change in shaping water
316	security challenges.

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- Water security is a multifaceted concept, encompassing a variety of indicators that measure the availability, quality, efficiency, and sustainability of water resources. This section explores the key water security indicators, their calculation methodologies, and
- 320 their implications for water management in Iran, as well as providing comparative
- insights from both developing and developed countries.

322

- 323 Key Indicators and Their Methodologies
- 324 1. Per Capita Water Availability:
- 325 This indicator measures the total renewable freshwater resources divided by the
- population. In Iran, per capita water availability has decreased from 7,000 cubic meters
- in 1956 to less than 1,400 cubic meters in recent years, crossing the water stress threshold
- of 1,700 cubic meters per capita (UNESCO, 2021). This sharp decline is attributed to
- 329 rapid population growth and overexploitation of water resources.

330

- 331 2. Agricultural Water Use Efficiency
- Defined as the ratio of water effectively used by crops to the total water applied, this
- indicator highlights irrigation inefficiencies. In Iran, irrigation efficiency averages 35%,
- 334 significantly lower than developed countries such as Australia and the United States,
- where efficiencies range between 70–90% due to the adoption of modern technologies like
- drip and precision irrigation (Mirzaei et al., 2019).

337

- 338 3. Groundwater Depletion Rates
- 339 Groundwater resources are crucial for Iran, accounting for over 50% of its agricultural
- water supply. Between 2001 and 2021, Iran lost approximately 130 billion cubic meters
- of groundwater due to unsustainable extraction (Nazari et al., 2020). By comparison,
- developed countries have implemented strict regulations and monitoring systems to
- 343 control groundwater usage, reducing depletion rates significantly.

344

- 345 4. Water Recycling and Reuse
- This indicator reflects the percentage of wastewater treated and reused for agricultural,
- industrial, or domestic purposes. Iran recycles less than 10% of its wastewater, whereas
- 348 countries like Singapore have achieved recycling rates of over 30% through technologies
- like NEWater, ensuring a sustainable water supply (Tortajada & van Rensburg, 2019).

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- Developing countries like Iran face significant challenges in achieving water security compared to developed nations. The key differences lie in:
- Technological Integration: Developed countries widely adopt advanced technologies such as precision irrigation, desalination, and water recycling. In contrast,
- 354 developing countries struggle with limited financial resources and access to such
- 355 innovations.
- Policy and Governance: Developed nations have established robust governance frameworks to regulate water use and enforce sustainability practices, whereas
- developing countries often face fragmented policies and weak enforcement mechanisms.
- Climate Resilience: Developed countries have invested in adaptive measures to
- 360 combat climate change impacts, while developing nations like Iran are more vulnerable
- due to inadequate infrastructure and limited financial support.
- 362 These comparisons underscore the need for tailored approaches in addressing water
- 363 security. For Iran, improving irrigation efficiency and implementing wastewater
- recycling programs can bridge the gap, while effective governance reforms can create an
- enabling environment for sustainable water management.

### 3.3. Water consumption in Iran's agricultural sector

- Water consumption in Iran's agricultural sector is among the highest globally, accounting for
- over 90% of the country's freshwater resources (Nazari et al., 2018). Rural households are
- 370 heavily dependent on agriculture, which remains largely traditional and is supported by
- 371 government subsidies for inexpensive water. Despite agriculture contributing only about 10%
- of Iran's GDP, it remains the dominant user of water, far exceeding the global average for
- 373 renewable water resources. However, Iran's annual rainfall is less than one-third of the global
- average, resulting in unsustainable groundwater extraction across all provinces (Golian et al.,
- 375 2021).

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367

- 376 This growing groundwater depletion, often referred to as a sign of "water bankruptcy," poses
- a significant threat to Iran's long-term food security (Mirzaei et al., 2019). Groundwater storage
- has seen dramatic declines, with some regions losing up to -4,400 Mm<sup>3</sup> between 2002 and
- 379 2017 (Safdari et al., 2022). The situation is exacerbated by increased agricultural water use,
- which reached 103 billion cubic meters in 2021, far surpassing the national water consumption
- estimate of 88.5 billion cubic meters (Yousefi et al., 2021).

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Although the agricultural sector's share of total water consumption has been gradually decreasing, the absolute demand continues to rise. This trend, which began in earnest around 2013, is evident in Figure 3, which shows that despite attempts to curb overall consumption, agricultural water demand remains on an upward trajectory. With 90% of Iran's freshwater allocated to agriculture and an irrigation efficiency of only 35%, Iran lags behind developed countries, where irrigation systems typically achieve efficiencies between 70% and 90%. This inefficiency is a major challenge for Iran, especially when compared to international standards (Nazari et al., 2018; FAO, 2016). Currently, only 2.4 million hectares of Iran's total 16.5 million hectares of agricultural land benefit from modern irrigation systems.

The inefficiency of Iran's irrigation practices underscores the urgent need for modernization in agricultural water management. Critics, including Mirchi et al. (2010), Madani (2010), and Islam & Madani (2017), point to significant failures in Iran's water management systems, which lack comprehensive planning that accounts for the ecological context of water use. Improved water management practices could allow Iran to achieve similar agricultural outputs with far less water consumption. Without substantial improvements, Iran faces a future where water scarcity—exacerbated by climate change and poor management—could severely affect its agricultural productivity and overall socio-economic stability.

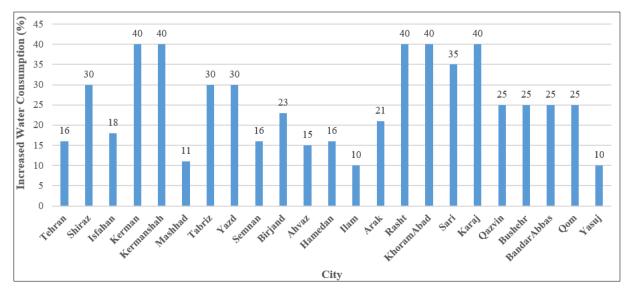


Figure 3. Increased water consumption in Iran in different states (Iran's energy balance, 2020).

### 3.4. NEWater; Continuous return of water to the recycling cycle

Technological advances illustrate that optimal water management can effectively mitigate water scarcity by recycling this vital resource (Tortajada & van Rensburg, 2019). Through

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efficient collection, treatment, and reuse of wastewater, treated water can be cycled back into
consumption, including drinking water, without limitations on quality or quantity. NEWater
refers to high-grade reclaimed water produced through advanced purification processes,
including microfiltration, reverse osmosis, and ultraviolet disinfection. This technology,
pioneered in Singapore, recycles wastewater into potable water, significantly reducing
dependency on traditional freshwater sources. In the context of this study, NEWater serves
as a potential model for addressing water scarcity in Iran through wastewater recycling.
Successful examples of this practice exist worldwide, one notable case being Windhoek,
Namibia, where innovative management of domestic wastewater has resolved long-
standing drinking water issues over the past $50$ years. Despite Namibia's arid conditions,
its citizens have reported no health problems from using recycled drinking water
(Tortajada & van Rensburg, 2019).
While Namibia may not be well-known in Iran, its leadership in recycled water use offers
$valuable\ lessons.\ Singapore\ is\ another\ exemplary\ case,\ with\ over\ 30\%\ of\ its\ water\ demand\ met$
through recycled sources. Countries like Japan, Germany, and California have also adopted
similar strategies (Voulvoulis, 2018; Smith, 2017). Despite these successes, public acceptance
of recycled water, especially NEWater, which is perceived as superior to regular tap water,
remains a challenge due to psychological barriers (Bai et al., 2020; Tortajada & Buurman,
2017). This reluctance has generated significant opposition, ultimately causing the U.S.
government to halt major recycled water initiatives (Hartley, 2003).
In Iran, the total municipal wastewater generated is $6.5$ billion cubic meters annually, with only
42% treated and recycled, raising environmental and public health concerns. The conventional
activated sludge process dominates this treatment, and operational costs average \$0.20 per
cubic meter (FAO, 2017). With total water withdrawal in Iran estimated at 93.3 billion cubic
meters per year, treating wastewater could fulfill 6% of the nation's water needs.
Reducing water consumption positively impacts the environment by lowering energy use and
greenhouse gas emissions, which is particularly crucial in the context of climate change. While
it is challenging to quantify the precise effects of a 6% reduction in water usage, it is evident
that this strategy is vital for ensuring sustainable water supplies and mitigating climate impacts
in Iran.

3.5. Attention to the importance of the human-environmental system in increasing
water security against climate change
Human-environmental systems (HES) are complex, paired systems that require specialized
methods and interdisciplinary approaches to understand and manage. Human-environmental
interactions represent the difference between harmful and beneficial interactions (Pahl-Wostl,
2015). Figure 4 shows the HES framework for water security. This framework and its relevant
principles are designed to facilitate research on and address complex human-environmental
issues. Typically, in the early stages of tackling a complex environmental problem, the issue
often appears unstructured and cannot always be clearly defined. The principles identified in
the HES framework (denoted by numbers) serve as key elements for understanding and
transforming the water security issue.
The framework adopts a hierarchical view of the human system. At each hierarchical level,
different regulatory mechanisms are in place concerning the environmental system.
Understanding these mechanisms helps identify intervening regulatory mechanisms. The
framework also focuses on the conceptualization of human behavior through goal setting,
strategy selection, action, and learning, with particular attention to immediate (primary) and
delayed (secondary) responses to the environmental system.
In this context, and according to the definition of water security, awareness of human and
environmental stimuli, along with the primary and secondary feedback loops between the
human and environmental systems, results from the interaction between ecosystem services,
such as the production and supply of water—and environmental hazards, such as floods and
droughts. These interactions ultimately influence the strategies adopted to ensure water security
in the basin (Scholdz, 2011)

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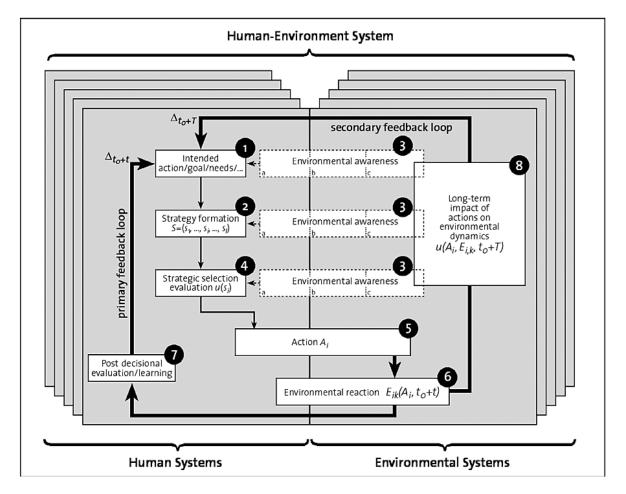


Figure 4. HES Framework of Water security.

The research findings provide a structured foundation that logically leads to the model presented in Figure 4, illustrating the interconnectedness of human-environmental systems (HES) and their relevance to water security in Iran's agricultural sector. The findings identify critical challenges such as the impacts of climate change, including rising temperatures and reduced precipitation, water insecurity, inefficient irrigation practices, and governance shortcomings. These challenges highlight the complexity of interactions between human and environmental factors, which is central to the HES model.

The study demonstrates how human activities, such as over-extraction of groundwater and reliance on traditional agricultural methods, exacerbate environmental stress. These interactions are captured in the HES model, which links human goals (e.g., achieving food security) with environmental constraints (e.g., water scarcity). Furthermore, the research underscores the need for holistic solutions, such as improving irrigation efficiency, adopting water recycling technologies like NEWater, and reforming governance structures. These

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477	solutions align closely with the principles of the HES model, which emphasizes feedback loops
478	and regulatory mechanisms between human and environmental systems.
479	By proposing actionable strategies, such as better water management, technological adoption,
480	and farmer education, the findings align with the hierarchical structure and feedback-based
481	approach of the HES model. The review also highlights the critical role of the human-
482	environmental system (HES) in addressing water security challenges in the context of climate
483	change. Human activities, such as unsustainable irrigation practices and groundwater over-
484	extraction, have intensified environmental stressors, thereby reducing water availability.
485	Conversely, the implementation of advanced technologies (e.g., precision irrigation and water
486	recycling systems) demonstrates how human interventions can mitigate these impacts.
487	The reviewed studies highlight feedback loops within the HES framework, where climate
488	changes exacerbate agricultural water demand, and inefficient human responses further
489	degrade the environment. For instance, 75% of the analyzed articles identified groundwater
490	depletion as a direct consequence of unregulated extraction, while 60% emphasized the
491	potential of governance reforms to create adaptive water management systems. These findings
492	underscore the importance of integrating human-environmental systems into water resource
493	management strategies to enhance resilience against climate change.

### 4. Discussion

This study examines the critical challenges of water security in Iran's agricultural sector, particularly in the context of climate change. The findings highlight the significant risks posed by rising temperatures, reduced precipitation, and inefficient water management practices. Climate change exacerbates existing vulnerabilities in the agricultural sector, including heavy reliance on groundwater and outdated irrigation methods, which collectively account for over 90% of freshwater consumption in Iran.

The research emphasizes the urgent need for adopting modern irrigation systems to address these inefficiencies, as Iran's current irrigation efficiency is only 35%, well below global standards. Technological solutions, such as water recycling (e.g., NEWater) and the expansion of greenhouse cultivation, offer promising strategies to reduce water demand while maintaining agricultural productivity. However, implementing these solutions requires robust governance reforms to regulate water usage, curb illegal activities like unregulated well drilling, and optimize resource allocation.

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Additionally, the study stresses the importance of localized approaches to water resource management, considering Iran's diverse regional climates and socio-economic conditions. Addressing these challenges necessitates collaborative efforts from policymakers, farmers, and the private sector to implement sustainable practices, enhance farmer education on advanced techniques, and foster innovation in agriculture. In conclusion, this research underscores the interconnected nature of climate change and water security challenges in Iran's agricultural sector. By adopting a holistic approach, incorporating technological advancements, governance reforms, and sustainable practices, Iran can mitigate the impacts of climate change and ensure the long-term sustainability of its agricultural sector. These actions are essential for maintaining food security and preserving vital water resources for future generations. A conceptual summary of the research findings is presented in Table 1.

**Table 1.** Comprehensive Summary of Research Findings.

Dimension	Findings	Implications
Climate Change Impact	- Mean temperature to rise by 2.6°C by 2100 Precipitation decline of 35%, leading to intensified droughts and floods.	<ul> <li>Reduced water availability for agriculture.</li> <li>Increased vulnerability of crops to extreme weather.</li> </ul>
Water Usage in Agriculture	<ul> <li>90% of water is consumed in agriculture.</li> <li>Groundwater depletion at alarming rates (e.g., -4400 Mm³ between 2002-2017).</li> </ul>	
Irrigation Efficiency	<ul> <li>Current efficiency is ~35% vs. 70-90% in developed</li> <li>Only 2.4 million hectares use modern methods out of 16.5 million hectares of farmland.</li> </ul>	- High water wastage.
Governance Challenges	<ul> <li>Lack of specific cultivation patterns aligned with National Agricultural Plans.</li> <li>Weak enforcement of water usage laws and excessive subsidies.</li> </ul>	persist.
Technological Gaps	<ul> <li>Recycling municipal wastewater only meets 6% of national water needs.</li> <li>Low adoption of technologies like NEWater.</li> </ul>	- Missed opportunities for sustainable water management.
Socio-Economic Factors	<ul> <li>Limited private sector investment due to government price controls.</li> <li>Farmers lack knowledge in advanced agricultural methods.</li> </ul>	<ul><li>Stagnation in productivity and innovation.</li><li>Inefficiency in resource allocation.</li></ul>

- Also, some of the most important effective ways to improve water security in Iran's agricultural sector in the current water shortage situation can be introduced as follows:
- Lack of a specific cultivation pattern in the country based on the National Agricultural Plan,
- Quantitative and qualitative development of greenhouse cultivation,

529	_	Transferring the growing season of some agricultural products from spring to	
530	autumn and winter,		
531	_	Increase the use of modern irrigation systems and educate farmers in this regard,	
532	_	Repair of canals,	
533	_	Preventing the drilling of illegal wells	
534	_	Consolidation of agricultural lands in one area,	
535	_	Modification of the traditional pattern of agricultural water consumption,	
536	-	Prevent contamination of surface and groundwater resources,	
537	-	Attention to climate diversity in water resources management,	
538	-	Utilizing operational research in order to achieve the goal of reducing the level	
539	and increasing agricultural production,		
540	-	Paying attention to the production of strategic products for the country's self-	
541	sufficiency,		
542	-	Quantitative and qualitative development of conversion industries in the	
543	agricultural sector,		
544	-	Improving the quality and nutritional value of products produced,	
545	-	Use of intelligent methods to store water in dry areas and	
546	-	Use of soilless or hydroponic cultivation methods.	
547	This a	rticle underscores the critical importance of effective water resource management in	
548	ensuring water security in Iran's agricultural sector. It emphasizes that improving water		
549	manag	ement practices is directly linked to Iran's ability to secure adequate water for its	
550	agricul	tural needs. The article also highlights the potential of strategies such as NEWater, a	
551	water 1	recycling initiative, to enhance water management in the agricultural sector.	
552	Moreo	ver, the article stresses the necessity for long-term planning and a sustained commitment	
553	from government officials to prioritize water security within agriculture. While short-term and		
554	mediui	m-term solutions are essential, the article argues that long-term plans are crucial to	
555	address	s water security effectively. This requires a shift from seeking immediate responses to	
556	embracing a more sustained, strategic approach.		
557	In addition to long-term planning, the article advocates for promoting a culture of optimal water		
558	consumption within the agricultural sector. This includes improving the cultural infrastructure		
559	around water usage and conducting national research to develop cultivation models better		
560	suited	to Iran's diverse climate conditions. By integrating these measures, along with	

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strengthening law enforcement, the article posits that water security in Iran's agricultural sector can be achieved in the future.

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### 5. Conclusions

Based on the research findings, several recommendations are put forward for future studies aimed at tackling water security challenges in Iran's agricultural sector. Future research should focus on regional water management, recognizing the varied climatic and agricultural conditions across Iran. Comparative studies could help develop tailored strategies for sustainable water use in different regions. Additionally, research into the impact of modern irrigation technologies, such as drip and sprinkler systems, on water efficiency and crop yields is essential. Field trials and case studies would provide valuable insights into the feasibility and scalability of these methods. Integrating renewable energy sources like solar and wind power into water recycling and desalination processes is another critical area for investigation. This could improve the sustainability of water management systems while reducing reliance on conventional energy. Furthermore, future studies should include economic analyses of agricultural water subsidies to evaluate their effects on water consumption, agricultural productivity, and farmer incomes. This would provide a foundation for potential policy reforms aimed at improving water use efficiency. Understanding farmers' attitudes toward adopting advanced technologies and sustainable practices is equally important. Research could assess the effectiveness of training programs and identify barriers to behavioral change. Additionally, developing and testing climate-resilient crop varieties that require less water and are better suited to Iran's changing climate is a promising area for innovation. Longitudinal studies on the implementation of water recycling technologies, such as NEWater, would provide insights into their environmental, economic, and health impacts over time. Moreover, evaluating the effectiveness of existing water governance frameworks and proposing integrated models involving local, regional, and national stakeholders could strengthen policy and management systems. These recommendations address the gaps identified in the study and offer valuable directions for advancing both knowledge and practical solutions to ensure sustainable water security in Iran's agricultural sector.

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# راهبردهای افزایش امنیت آب در بخش کشاورزی ایران در شرایط تغییر اقلیم مجید غلامی، بهاره حیدری، مریم افخمی، و محمدعلی کیانی

چکیده

موضوع تغییرات اقلیمی و چالشهای امنیتی مرتبط با آن به نگرانی فزایندهای برای ایران بهویژه در بخش کشاورزی تبدیل شده است. افزایش جمعیت، افزایش تقاضا برای محصولات کشاورزی و نیاز به امنیت غذایی این چالش ها را تشدید می کند. این مطالعه خطرات ناشی از کاهش بارندگی، افزایش دما، و شیوههای مدیریت ناکار آمد آب، از جمله و ابستگی شدید به آبهای زیر زمینی و سیستمهای آبیاری قدیمی را بر جسته میکند. این بر نیاز فوری به فن آوری های آبیاری مدرن، مانند بازیافت آب (NEWater)، و اصلاحات قوی حکمرانی برای بهبود کارایی مصرف آب، که از طریق چارچوب مانند بازیافت آب (که این میشود، تأکید میکند. این مطالعه نتیجهگیری میکند که اتخاذ یک استراتژی جامع و بلندمدت، ترکیب نو آوری های فن آوری، شیوههای مدیریت محلی آب و حکمرانی تقویت شده، می تواند اثرات تغییر اقلیم را کاهش داده و استفاده پایدار از منابع آب را در بخش کشاورزی ایران تضمین کند.